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16 SUPERIOR COURT OF THE STATE OF CALIFORNIA

17 COUNTY OF SAN FRANCISCO

19 SAN DIEGO COUNTY WATER AUTHORITY,

Case No. CPF-12-512466

20 Petitioner and Plaintiff,

21 v.

22 METROPOLITAN WATER DISTRICT OF
SOUTHERN CALIFORNIA, et al.

23 Respondents and Defendants.
24

**STIPULATION RE MOTION TO
STRIKE PORTIONS OF THE
PETITION/COMPLAINT;
[PROPOSED] ORDER**

1 Plaintiff and Petitioner San Diego County Water Authority (“SDCWA”), Defendant and
2 Respondent Metropolitan Water District of Southern California (“MWD”), Defendant and
3 Respondent Imperial Irrigation District (“IID”), and Real Parties in Interest City of Torrance,
4 Three Valleys Municipal Water District, City of Los Angeles, Las Virgenes Municipal Water
5 District, Foothill Municipal Water District, Eastern Municipal Water District, Western Municipal
6 Water District, West Basin Municipal Water District, City of Glendale, and Municipal Water
7 District of Orange County, by and through counsel, hereby stipulate as follows:

8 WHEREAS, on or about April 17, 2012, SDCWA filed its Second Amended
9 Petition/Complaint (“SAC”) in a related action known as *San Diego County Water Authority v.*
10 *Metropolitan Water District of Southern California, et al.*, San Francisco Superior Court Case
11 No. CPF-10-510830 (“*2010 Rate Action*”), in which SDCWA challenges MWD’s water rates
12 adopted on April 13, 2010;

13 WHEREAS, on May 22, 2012, MWD filed a motion to strike portions of the SAC in the
14 *2010 Rate Action*, challenging three sets of allegations described in the notice of motion and
15 motion as follows: (A) “Allegations Regarding the Working Group of Certain Member
16 Agencies”; (B) “Allegations Regarding Proposition 13”; and (C) “Allegations Regarding Non-
17 Constitutional Challenges to MWD’s Rate Structure”;

18 WHEREAS, the motion to strike in the *2010 Rate Action* was heard by and orally ruled
19 upon by the Court during a hearing on July 2, 2012, the transcripts of which are attached hereto as
20 Exhibit A;

21 WHEREAS, with respect to the “Allegations Regarding the Working Group of Certain
22 Member Agencies,” the Court’s ruling is reflected at pages 40:26-43:1 and pages 62:27-63:6 of
23 the July 2, 2012 transcripts;

24 WHEREAS, on June 8, 2012, SDCWA filed the Petition/Complaint in this action in Los
25 Angeles County Superior Court challenging MWD’s water rates adopted on April 10, 2012
26 (“*2012 Rate Action*”);

27 WHEREAS, on August 6, 2012, MWD filed a motion to strike portions of the
28 Petition/Complaint in the *2012 Rate Action* concerning allegations “regarding a working group of

1 certain MWD member agencies and related matters” as described in the notice of motion and
2 motion, which raises substantially similar legal and factual issues as the part of the motion to
3 strike portions of the SAC in the *2010 Rate Action* concerning “Allegations Regarding the
4 Working Group of Certain Member Agencies”;

5 WHEREAS, the *2012 Rate Action* was transferred to San Francisco Superior Court and
6 assigned to this Court on September 13, 2012; and

7 WHEREAS, MWD has separately re-noticed the motion to strike in the *2012 Rate Action*
8 to be heard by this Court.

9 IT IS THEREFORE STIPULATED BY THE PARTIES THAT,

10 (1) The Court’s ruling on MWD’s motion to strike portions of the Petition/Complaint
11 in the *2012 Rate Action* concerning allegations “regarding a working group of certain MWD
12 member agencies and related matters” may be the same as the Court’s ruling on MWD’s motion
13 to strike portions of the SAC in the *2010 Rate Action* concerning the “Allegations Regarding the
14 Working Group of Certain Member Agencies,” as reflected at pages 40:26-43:1 and 62:27-63:6
15 in the transcript of the Court’s hearing on July 2, 2012, attached hereto as Exhibit A. The Court’s
16 rulings concerning the “Allegations Regarding the Working Group of Certain Member Agencies”
17 challenged in MWD’s motion to strike portions of the SAC in the *2010 Rate Action* should apply
18 to the allegations “regarding a working group of certain MWD member agencies and related
19 matters” challenged in MWD’s motion to strike portions of the Petition/Complaint in the *2012*
20 *Rate Action*.

21 (2) MWD’s arguments in its motion to strike portions of the SAC in the *2010 Rate*
22 *Action*, SDCWA’s objections and arguments raised in response to the motion to strike in the *2010*
23 *Rate Action*, MWD’s arguments and objections raised in reply in support of the motion to strike
24 in the *2010 Rate Action*, and the parties’ arguments and objections made during the July 2, 2012
25 hearing in the *2010 Rate Action* are preserved for appellate purposes in the *2012 Rate Action*.

26 (3) MWD may have 10 court days from the notice of entry of the order based on this
27 stipulation to file an answer in response to the Petition/Complaint in the *2012 Rate Action*.
28

1 Dated: October 24, 2012

By: MORRISON & FOERSTER LLP

2

3

/s/ S. Raj Chatterjee

S. RAJ CHATTERJEE

4

Attorneys for Respondent and Defendant
METROPOLITAN WATER DISTRICT
OF SOUTHERN CALIFORNIA

5

6

Dated: October 24, 2012

KEKER & VAN NEST LLP

7

8

/s/ Warren A. Braunig

By: WARREN A. BRAUNIG

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Attorneys for Petitioner and Plaintiff
SAN DIEGO COUNTY WATER
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Dated: October 24, 2012

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/s/ Mark L. Hattam

By: MARK L. HATTAM

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Attorneys for Defendant and Respondent
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Dated: October 24, 2012

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/s/ Patricia J. Quilizapa

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Dated: October 24, 2012

CITY OF TORRANCE

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/s/ Patrick Q. Sullivan

By: PATRICK Q. SULLIVAN

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Attorneys for Respondent and Defendant
CITY OF TORRANCE

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Dated: October 24, 2012

BRUNICK, McELHANEY & BECKETT

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Dated: October 24, 2012

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DISTRICT, and LAS VIRGENES
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Dated: October 24, 2012

CITY OF GLENDALE

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Dated: October 24, 2012

CITY OF LOS ANGELES

By: /s/ Janna Sidley
JANNA SIDLEY

Attorneys for Respondent and Defendant
CITY OF LOS ANGELES

EXHIBIT A

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IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA
IN AND FOR THE COUNTY OF SAN FRANCISCO
BEFORE THE HONORABLE RICHARD A. KRAMER, JUDGE
DEPARTMENT NO. 304

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SAN DIEGO WATER AUTHORITY,)
)
Petitioner and Plaintiffs,)
) CASE NO: CPF-10-510830
vs.)
)
METROPOLITAN WATER DISTRICT OF)
SOUTHERN CALIFORNIA; ALL PERSONS)
INTERESTED IN THE VALIDITY OF THE)
RATES ADOPTED BY THE METROPOLITAN) Pages 1 - 67
WATER DISTRICT OF SHOUTHERN)
CALIFORNIA ON APRIL 13, 2010 TO BE)
EFFECTIVE JANUARY 2011;)
And DOES 1-10.)
)
Respondents and Defendants.)
_____)

REPORTER'S TRANSCRIPT OF PROCEEDINGS
San Francisco Superior
San Francisco, California
Monday, July 2, 2012

Reported by:
LINDA S. FORSTER, CSR No. 13286

JAN BROWN & ASSOCIATES
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1 in Barratt was. But there was no argument in that case that
2 any challenge to any adoption of the rate, whether it was in
3 '71 or subsequent, was timely.

4 Here we have an instance where within 60 days of
5 the readoption of the rate allocation in 2010, there was a
6 timely challenge. That's very, very different.

7 Certainly, nothing in the Aughenbaugh case says
8 that rate allocation dividing a rate into different
9 components and putting components into different buckets,
10 that's part of the method of financing. That's a loss that
11 Met is putting on that. That's not in that case; that's not
12 in any other case. In fact, in this case, it's undisputed
13 as a matter of fact that it's not part of the covenants
14 because none of the bondholders relied on it, and Met has
15 told them not to rely on it.

16 So really what Met is arguing here is that it
17 could make an unlawful decision ten years ago, and then it
18 can keep remaking that decision, reinstating those rates
19 for one-year and two-year increments for time immemorial,
20 and nobody can do anything about.

21 That's what it boils down to.

22 THE COURT: Thank you.

23 Let's go to the motion to strike now.

24 Do you want a tentative ruling?

25 MR. BROSNAHAN: Yes, your Honor.

26 THE COURT: I'll give you the bottom line
27 tentative ruling on the Motion to Strike.

28 I think the most significant aspect aside from the

1 Prop 13 questions on the Motion to Strike, has to do with
2 the scope of what will be discovery here.

3 I think that the Motion to Strike clearly shows
4 the difference between a claimed reason for the alleged
5 inappropriate decisions by Metropolitan and the decisions
6 themselves. In other words, it might be, if I don't sustain
7 the demurrers, that the focus of the case will be whether or
8 not applicable legal standards for why the decisions were
9 complied with, not why they weren't.

10 I think that the Motion to Strike points out
11 throughout the Complaint places where the why part of it
12 would be covered by the Complaint if I allowed all that
13 language to stay in there. "Shadow government," and I can't
14 remember some of the other terms.

15 MR. BROSNAHAN: "Hand in glove."

16 THE COURT: "Hand in glove."

17 MR. BROSNAHAN: "Self-interest."

18 THE COURT: I knew you would be able to come up
19 with it.

20 MR. BROSNAHAN: Yes, your Honor.

21 THE COURT: So then I look at what this thing
22 would look like if I took all those words out. It would
23 read like a James Joyce novel, which some of you people, I
24 think, do in your spare time anyway, but I think with a
25 Complaint that's difficult to ascertain.

26 My tentative view -- apart from Prop 13, I want to
27 hear argument on that -- would be as an alternative to
28 striking out the offending words, issue an order that

1 clearly says that the nature of the supposed shadow group,
 2 and Metropolitan's view of it, has nothing to do with
 3 anything in this case, but instead, discovery will be
 4 limited to the nature of the decisions that were made and
 5 whether they comply with the applicable legal standards so
 6 that we have a clear definition of what's going to happen
 7 going forward, assuming we go forward here.

8 I think that would be a better way of handling it.
 9 That order would not say that the nature of the group or
 10 Metropolitan's view or participation in it is in all context
 11 irrelevant, but it would require a specific court order from
 12 me to get any discovery that falls into that category. That
 13 is probably, in my view, a heck of a lot easier than going
 14 through and chopping up the Complaint and going forward. It
 15 would certainly be easier for a discovery referee to manage
 16 what I would have in mind here.

17 So my tentative view is to -- tentative ruling
 18 apart from the other arguments, would be to recognize it and
 19 order that the adjectives, adverbs, and other colorful
 20 descriptions are not part of this case, but to strike them
 21 and try to recast the Complaint would be too awkward. Make
 22 a generic discovery ruling that could be followed by a
 23 discovery referee, but reserve the possibility in some
 24 context so somehow that those matters could be reasonably
 25 calculated to lead to the discovery of admissible evidence,
 26 but limit the discovery in that instance to a court order,
 27 not a referee -- to come here, not to the referee to get
 28 that discovery.

1 That's my tentative view.

2 MR. BROSNAHAN: Yes, your Honor. Thank you for
3 that. It anticipates some of the things I was going to say.
4 With the Court's permission, I'd like to proceed and make a
5 couple of points.

6 The first one is responsive to what your Honor
7 just said, which is the Motion to Strike is, among other
8 things, a management tool. That is to say, when it makes
9 sense, then it is used.

10 I was surprised -- I'll share this with Court --
11 on Saturday to hit California cases and Motion to Strike and
12 to get 9,004 responses of which 38 were for publication.
13 That is to say, there's a lot of them. A lot of that is a
14 SLAPP statute, but it's a management tool when the Court is
15 satisfied that allegations under section 436 are irrelevant.
16 That is our first position.

17 Then the close cousin of irrelevant is, under B,
18 not in conformity with law of the state. Our view is these
19 allegations are legally colorless. They do not allege
20 anything. I heard what your Honor said, and I won't take
21 the Court's time to say all the things I was going to say
22 about it, but I will say that in addition to those two
23 grounds, the allegations that your Honor has spotted, read
24 like a press conference, and there's a reason for that.

25 I find it difficult to convince the Court that
26 improper -- which is another word in the section that should
27 not be used -- but those allegations immediately find their
28 way into the publications as the justification by these

1 plaintiffs for whatever it is that they're doing.

2 So it's an added, at least atmospheric, as to why
3 we think that your Honor should consider striking the
4 allegations.

5 There's three categories as your Honor referred
6 to. The first one is the working group allegations. We
7 attached to our motion a color-coded section. Perhaps your
8 Honor has already used that. I brought an extra copy if
9 your Honor wants one.

10 THE COURT: That was the basis of my James Joycian
11 comment.

12 MR. BROSNAHAN: Yes, your Honor. It's not
13 Dubliners, and it's not Ulysses.

14 THE COURT: I knew if I threw that out --

15 MR. BROSNAHAN: It was the Irish, if the Court
16 please, I digress.

17 THE COURT: As always, I know.

18 MR. BROSNAHAN: They were and are a great people,
19 as your Honor well knows.

20 All right. Try to regain some bar of
21 professionalism on a Monday morning, if the Court please.

22 The working allegations are legally colorless, not
23 for a minor technicality, not because we have some argument,
24 but because the California Supreme Court and Courts of
25 Appeal have repeatedly over and over again held what your
26 Honor's role in a case like this is, and that is the limited
27 review of whether there was a proper basis for the rates.
28 Not how they're gone into, not who said what to whom, not

1 whether third parties -- because I wish to mark the point
 2 for your Honor's reference even in the future -- the
 3 participants of the board of Metropolitan all are separate
 4 corporations, and they have separate businesses; they have
 5 separate occupations that they do, and if they want to meet
 6 somewhere, it is legally supportable in a whole range of
 7 ways.

8 And the Wheeling statute, which has been referred
 9 to in this case and which is related in some ways here, is
 10 quite explicit about the burden. If the Court finds that
 11 the determination is supported by substantial evidence, that
 12 is the jurisdictional directive of the law of California,
 13 and your Honor acknowledged it when we were here in January
 14 in terms of the boxes. They have to be reviewed, and case
 15 after case -- I won't cite side all of them, but I was ready
 16 to -- cite California cases which make it very clear that
 17 the Court is not to substitute its own judgment -- there's
 18 no slight of suggestion that your Honor has any interest in
 19 doing that -- as to what makes good rates, but rather did
 20 the board have a substantial basis for what they did? This
 21 is not dart throwing; this is rather serious collections and
 22 work over many months and much thought about them.

23 So the working group allegations, all of it which
 24 is directed away from the Court's review. As I understand
 25 it, your Honor will have to decide the rates at some point
 26 in terms of what the standard is, and we will get to all of
 27 that.

28 Now, the cases -- and this is interesting, I found

1 this. Justice Tobriner, always the scholar, in talking
 2 about the point I just made, talked about a case that I
 3 remembered from law school called Fletcher versus Peck
 4 decided in 1810 -- I'm not going to take your Honor's
 5 time -- but when government, in this case the
 6 quasi-governmental activity, is being done, at the beginning
 7 of the republic, it was decided they're not going to go into
 8 the mental state. The contract, forgive me, wreaks of
 9 mental state. What they're talking about is using terms
 10 that have already been rejected in the case law like "rubber
 11 stamping." There's actually a case that says, you can't
 12 attack a quasi-governmental activity.

13 So it's a huge distraction from the business that
 14 ought to cause us in this case to get to the main point and
 15 the main work that the Court has to do and get down to
 16 whether there was a substantial basis. No surprise, we
 17 think there was, of course, but that's to be determined.

18 So to the extent that able counsel for the
 19 plaintiffs, they were trying to lead with no remedy; that's
 20 not at all our position. Our position is that your Honor at
 21 some point will have to review the record, and there will be
 22 a little back and forth, I guess, before we're done about
 23 the record, but that's really what the Court has to do.

24 Now, your Honor mentioned Prop 13, and may I
 25 address that if the Court please.

26 Prop 13 provided a provision with regard to taxes.
 27 And the Prop 13 came along when it was suggested that
 28 Prop 13 might somehow relate to rates that were being

1 charged by government because government has the taxing
2 authority, but it also engages in certain types of business
3 in this case. Quasi-governmental groups are engaging in the
4 water business, and water in a way is a type of business.

5 Two cases came along. The ones that we could
6 find, and they said, in those cases, that the rates in
7 question in those cases were not taxes. The first one was
8 in 1994, and that was the Brydon case, and in that case,
9 there was an assessment -- there was a rate structure and so
10 forth. But the Court took its time to explain why it was
11 that this was not a tax. One of the reasons was it was a
12 type of service, and the service could be discontinued. It
13 could be reduced, which as we know, you cannot reduce your
14 taxes. Nothing is surer than taxes.

15 Prop 13 was explicitly argued in that case. So it
16 was held, in that case, that what they were considering
17 there were not taxes.

18 Then Rincon came along and quoted and went through
19 it in even more detail and made the distinction between that
20 the government is charging a lot of people or charging
21 somebody for a service. So strong are these two cases that
22 the plaintiffs came along and threw into their brief Prop
23 26, which they hadn't played. So the words about Prop 26
24 have no meaning in this case. They are not before your
25 Honor, and they do not save the Motion to Strike, which we
26 made here.

27 The sooner that matter is out of the case and back
28 to the concept of management, the sooner all of us -- and I

1 must say including your Honor -- would be spared from all
2 matter of motion practice, and you referred to the discovery
3 practice -- we accept the idea of the discovery under the
4 Wheeling statute as interpreted by your Honor subject to
5 later proceedings or something -- but we understand that
6 part. But here we are with full armies in the field and
7 about to litigate something that the Courts have said is
8 not -- cannot be litigated and should not be litigated.

9 THE COURT: Won't that depend on factual matters
10 regarding the nature of this imposition?

11 MR. BROSNAHAN: Well, I don't think that the
12 Complaint, which is the operative document for the purposes
13 of the Motion to Strike, makes a case that it's a factual
14 matter. As I stand here, I can't imagine what the facts
15 would be that would, in the face of the law, be able to
16 allege in good faith -- which it must be, of course, and
17 with this lawyers would be in good faith -- that somehow the
18 water rates established by Metropolitan for its allied
19 agencies over a long period of time -- those agencies are
20 quite sophisticated -- is somehow convertible into a tax.

21 I can't imagine that they can allege that, and
22 they have not alleged it as a tax. It's not there. So they
23 have argued Prop 13. They have called it that, and they
24 have tried to argue it, but it is unsupported. It is
25 imminently suitable for striking, and the sooner, in our
26 view, we submit this to the Court for consideration, that
27 your Honor strikes it, the closer we will be to getting what
28 is the core issue for the Court. So that's our position on

1 that.

2 Now, the third point, which I will mention ever so
3 briefly, is the striking of statutory defects and the
4 validation that your Honor has heard very thorough and
5 excellent arguments from both sides this morning.

6 Your Honor has asked some questions. I will not go into
7 that. It's an alternative way of looking at that issue.

8 But in terms of the validation, if your Honor
9 would so dispose, then it's another way to look at the
10 allegations about validation, and that's why we put it as an
11 alternative to the demurrer. Your Honor heard that. The
12 arguments really are the same, if the Court, please.

13 That's our argument.

14 THE COURT: Thank you.

15 MR. BROSNAHAN: Thank you.

16 MR. PURCELL: Taking your Honor's comments about
17 discovery and the interplay between the Motion to Strike
18 issue and the discovery issues that are ongoing in the case,
19 as your Honor knows, there's another hearing set for
20 August 3rd. It may make more sense to decide these issues
21 in the context of that discovery hearing. The discovery
22 requests that we propounded and the recommendations that
23 Judge Warren has already issued, but that said --

24 THE COURT: I still have to rule on the Motion to
25 Strike though.

26 MR. PURCELL: That's correct, but if your Honor
27 were disposed to deny the Motion to Strike on a condition to
28 proving those allegations relevant later on in the case,

1 that would be one way to go. My only point is that you're
2 going to have an opportunity to do that in the very near
3 future to actually evaluate the relevance of these
4 allegations to discovery.

5 The first thing I want to point out here this that
6 this is a Motion to Strike. We're talking about the
7 pleadings. We're not talking about entitlement to
8 discovery. We're certainly not talking about admissibility
9 at trial, and we're not talking about summary judgment.
10 We're talking about the pleadings. It's generally not
11 proper to bring a Motion to Strike like this, which really
12 is a Motion to Dismiss, a demurrer in the clothing of a
13 Motion to Strike.

14 One thing that Mr. Brosnahan said is that these
15 allegations about the working group are disconnected from
16 the actual legal decision that's going to be made here, the
17 basis of Met's rates. That's just wrong. The basis of
18 Met's rates in this case was not Metropolitan's cost of
19 service. It was not recovering what it was paying out for
20 these particular rates. It was a deliberate arbitrary and
21 capricious attempt to discriminate against San Diego and its
22 rate payers.

23 They want to say that doesn't matter, but that
24 was, in fact, the basis of their decision. If you
25 discriminate against somebody for irrational reasons, that's
26 arbitrary and capricious, and that does invalidate the
27 rates. There's case law that says this and that deals with
28 this.

1 In the case that we cited on our briefs, and our
2 favorite is the Parr case, which your Honor might remember
3 as the "hippies get off the grass" case from Carmel. What
4 that case was about, was about a city ordinance that on its
5 face was neutral. On its face, it was completely
6 unobjectionable, but the intention behind it was to
7 discriminate against a particular class of citizens that the
8 Carmel City Counsel had decided were undesirable.

9 The Supreme Court said, no, you can't do that. It
10 doesn't matter that the woman who was actually the plaintiff
11 in Parr wasn't a hippie. She was a shopkeeper in Carmel who
12 disagreed with the ordinance, and she sat down on the grass,
13 and she was arrested. The Court said, that doesn't matter.
14 Because you passed this legislation with the discriminatory
15 motive, you can't do that.

16 Met tries to distinguish Parr in its papers by
17 talking about, oh, well, San Diego is talking about these
18 equal protection cases that involve protected classes.
19 Well, not in Parr. As much as I would like them to be here
20 in San Francisco, hippies are not a protected class. They
21 never have been. As I said, that ordinance was completely
22 facially unobjectionable, but the discriminatory motive
23 still rendered it invalid.

24 There's a prior case from the Supreme Court, the
25 Maxwell case, which was a pleadings case, and what the Court
26 in Maxwell said is that where you've alleged that
27 legislature proceeded, due to corruption or improper motive,
28 that that's okay at the pleading stage.

1 They want to say that Parr and Maxwell don't
 2 matter because they're subsequent California Supreme Court
 3 cases that go the other way. None of those cases overruled
 4 Maxwell or Parr. If you look at the two cases from 1975
 5 that they cite, they cite Maxwell and Parr in CF clauses.
 6 They say, basically, we're dealing with a different
 7 situation here. As we pointed out in our papers, the two
 8 1975 cases came down during this period where the United
 9 States Supreme Court had said that doesn't matter -- equal
 10 protection law motivation doesn't matter, but the very next
 11 year in 1976, they handed down in Washington vs. Davis where
 12 the U.S. Supreme Court said motivation does matter. Since
 13 Washington vs. Davis where a legislature is motivated by bad
 14 intention, the intent to discriminate irrationally, that is
 15 really viewed now as the prototypical constitutional
 16 violation. It's not something that's beyond the pale of
 17 courts to consider.

18 Met says, well, the U.S. Supreme Court can't
 19 overrule the California Supreme Court. That's true. We're
 20 not arguing that it can. All we're saying is that the
 21 California Supreme Court, as it often does on matters of
 22 national federal constitutional importance, was taking its
 23 guidance from the U.S. Supreme Court when it handed down
 24 those two cases in 1975, and now the U.S. Supreme Court has
 25 done a 180, and we see this in many recent cases.

26 Again, not talking about a protected class. We're
 27 talking about rational basis and review. We're talking
 28 about the fact that it is irrational for Metropolitan to

1 base its decision on what it's going to negatively affect
2 San Diego and subsidize the other member agencies.

3 That's part of the decision as to what is the
4 basis for their rates, and that's why we think it's
5 appropriate to have it in the Complaint.

6 THE COURT: Are you arguing against my idea? I
7 didn't mean to sound --

8 MR. PURCELL: No, no, no. Your Honor, I think
9 that taking a measured approach to this is fine. There are
10 cases on both sides. It's a tricky issue. I'm not saying
11 that it's simple to decide.

12 If your Honor wanted to defer the question, deny
13 the Motion to Strike but then rule that you're going to make
14 case-by-case rulings on whether any of this stuff is
15 relevant, any of it supports discovery, certainly you're
16 withholding any decision on whether it would be admissible
17 at trial or whether there would be a Motion for Judgment on
18 the pleadings down the road, that I think would make a lot
19 of sense.

20 I think it's best to evaluate this in the context
21 of specific discovery requests, so we can tailor it; we can
22 be precise. That's what Judge Warren wanted us to do as
23 well.

24 THE COURT: But if I take the questions of this
25 alleged nefarious shadow group away from Judge Warren with a
26 statement that focuses discovery for the discovery referee
27 on the nature of the legal standards applicable to the
28 administrative agency in my role in evaluating them,

1 wouldn't I save you tens of thousands of dollars and months
2 of time? Wouldn't I be able to look at whether there is
3 irrational nexus between the alleged presence of scoundrels
4 and the behavior I'm asked to review?

5 MR. PURCELL: You will. You will, and as I said,
6 there's going to be -- those issues are teed up, and Met's
7 current request for de novo review, which is on for hearing
8 in just a month.

9 THE COURT: One of the thoughts that popped in my
10 head while I was articulating to myself what I was going to
11 say to you folks is I want to be careful that I keep the
12 focus on what my job is here. I want to be careful given
13 the fulsome argument we have regarding the permissibility of
14 discovery in the right context.

15 I think I have to be careful to draw a line
16 between the use of -- and I don't mean to insult anybody by
17 this -- the alleged presence of scoundrels cannot itself be
18 circumstantial evidence of the existence of inappropriate
19 administrative activity.

20 MR. PURCELL: I think in Parr it can, your Honor.

21 THE COURT: If so, then you'll get a chance to
22 show me that, but you're questioning Mr. Brosnahan's point
23 about if he can show any appropriate nexus between whatever
24 the rules are -- and I'm being careful not to state what I
25 think they are because I'm going to be called upon regularly
26 to state them -- but if he can show any nexus between that
27 and the decision that comes out, he says that's good enough,
28 and you say, well, not quite. If there's an express proof

1 of a discriminatory purpose without any countervailing
2 rational business or rational administrative purpose, "let's
3 get the hippie's off the lawn" type of thing, that may be
4 enough. It's another step away from that to say, the
5 presence of scoundrels by itself is circumstantial evidence
6 of an improper governmental process.

7 That's the distinction I'm drawing for now. Maybe
8 open the possibility if there is later a connection between
9 the alleged scoundrels and what you say happened, I'll
10 review it as a matter of doing it before Judge Warren, is
11 it?

12 MR. PURCELL: Correct.

13 THE COURT: Yeah, Judge Warren has this.

14 So I'll save you time and money. We will focus on
15 A, whether the Parr -- that's P-A-R-R -- case, what is the
16 scope and how does it apply here; and two, how does that fit
17 in with Mr. Brosnahan's argument that if they show an
18 appropriate administrative connection then that's enough.
19 I'll deal with that later.

20 But I think I have to set the ground rules. I
21 think I have to cue this up so that you folks can move on
22 and get this thing over with.

23 So I'm not inclined to say, okay, let's wait and
24 see as to my first review of what Judge Warren did. I want
25 to do this inductively. I want to have a series of
26 non-guiding principles for you that would over time define
27 this. I want to issue an order that basically gets to the
28 bottom line.

1 It's one of those "here's the deal" things that
2 leave open the possibility because you can't always tell in
3 advance what's reasonably calculated to lead to the
4 discovery of admissible evidence. Notwithstanding both
5 side's legal arguments, I think the bottom line here has to
6 do with the scope of discovery to a large extent.

7 MR. PURCELL: I think that's right, and the review
8 that you're engaging in of Judge Warren's decision is de
9 novo. There's going to be full briefs on that by August 3rd
10 that does focus on this issue among others, and so, again,
11 we just think that makes a lot of sense. The parties have
12 gone to a lot of effort already. We're going to go to more
13 before the third, and it seems like issuing an order after
14 your Honor has a chance to consider it would make a lot of
15 sense.

16 Initially, as you may remember from our phone call
17 two weeks ago, we were going try to do everything here
18 today. That ended up not happening. The only thing I want
19 to point out is that there will be an opportunity in the
20 very near future to resolve that issue.

21 I also just wanted to get in before I sit down
22 that we're not conceding that there's anything in the
23 administrative record that ties Met's rate allocation to its
24 cost of service. Quite the opposite. So we're not relying
25 solely on the presence of scoundrels.

26 THE COURT: Never crossed my mind that you were
27 conceding that.

28 MR. PURCELL: Glad to hear it.

1 THE COURT: Sometimes I can figure these things
2 out.

3 MR. PURCELL: Oh, yeah. Mr. Keker reminds me that
4 the Prop 13 issue that Mr. Brosnahan had mentioned, judicial
5 estoppel is their basis for this no a Motion to Strike, and
6 if they thought that there was no legal basis for the
7 challenge, they could have brought that in another way.

8 They brought a Motion to Strike, and they said,
9 basically, that we made one argument in the Rincon case in
10 2004 and now we can't make a different argument. That's
11 just wrong. On the law, judicial estoppel does not apply to
12 legal argument and legal contentions. So we don't think
13 there's any point in considering that argument any further.

14 THE COURT: Thank you.

15 MR. BROSNAHAN: Briefly if the Court pleases, of
16 course, that's not our position at all. It's one that makes
17 Plaintiffs' counsel more comfortable to argue.

18 Our position is that it's astounding they would
19 bring the same case, the same arguments, and win it, and
20 then file a case in which they claim they want the law to be
21 otherwise. Plus, it's backed up by case law, which we have
22 and they don't.

23 Moving to the question -- I understand your
24 Honor's thought on the discovery, but I didn't understand
25 Counsel's articulation of it because it was quite different.
26 It was kind of let's have discovery and there once were
27 hippies on the lawn based on a case.

28 Now, I didn't take the time to go through the

1 cases that support the idea of what your Honor is supposed
2 to do here and not more, but I can briefly do that. I can
3 be pretty quick about it, I think, and it starts with
4 Western states, which we're not citing discovery issues.
5 We're citing because it's, as the question before your Honor
6 ought to be, substantial evidence and that you ought for pay
7 deference. This is a 1995 Supreme Court California, you
8 ought to pay deference to the decision making of the agency
9 when you do that. That's a California Supreme Court case.

10 It's a question of the sufficiency of the record.
11 It's not a question -- case after case, I mean, the Cooper
12 case also in the California Supreme Court 1975. That's the
13 one where it talks about what the scope of a judge's review
14 is and cites the separation of power.

15 We have enormous, strong, legal principles in the
16 State of California that tells me to my satisfaction -- and
17 I hope your Honor comes to this point -- that you are
18 invited by able Plaintiffs' counsel to go where no judge has
19 ever been.

20 To take the word "discrimination," which has been
21 defined in case after case at the highest court in this
22 state, and to say what it means, which means is there a
23 substantial basis in the record for what they did? Case
24 after case cited here says the fact there's a difference in
25 the rates doesn't mean anything. It doesn't mean there's a
26 discrimination within the meaning. But to take sort of the
27 civil rights panache and try to cover this issue with it,
28 should not be accepted by the Court. The Hanson case is a

1 good case. That's the California Supreme Court, 1986. It
2 talks about the difference between the rates that where
3 being charged inside the city and outside the city.

4 And Wilson, "Any claim of prejudgment by us or
5 prejudice in favor of this policy on the part of the four
6 directors in acting upon the petitions is besides the point.
7 Decisions of a governing board of quasi-legislative
8 character are expected to reflect the majority will of its
9 constituents on matters of quasi-legislative policy. This
10 is the essence of representative government."

11 It's an interesting question. If they had -- if
12 it was throwing darts or something else, then that's what it
13 is. We, of course, say nothing could be farther from the
14 truth when this board got together and did this, but that's
15 the issue, and that's what we submit to your Honor.

16 Now, I hear what your Honor is thinking about in
17 terms of the order. Cutting off discovery is a worthwhile
18 goal, but here's another one that your Honor might reflect
19 on, if I may suggest it to the Court.

20 We're going to be back. You heard what Counsel
21 thinks your Honor said this morning, and it wasn't what I
22 thought you said. I thought you said we were going to be
23 saved a lot of money on things, and yet I heard from able
24 counsel that he's heard something else and they're going to
25 litigate the heck out of it without the slightest legal
26 support that you can go behind the record of a
27 quasi-legislative group when they set rates in California
28 and with case, after case, after case that admonishes the

1 trial court to not do that.

2 So we will submit, if the Court, please. Thank
3 you.

4 THE COURT: I should note this for the record that
5 when I received Judge Warren's opinion, it surprised me
6 because I thought I had put in place with him a mechanism
7 whereby I won't receive anything until you folks took a look
8 at what he had in mind. It would be a period of time where
9 you would notify his administrator that there would be a
10 challenge in the court here and then there would be
11 briefing, and as part of that, I would receive what he had
12 in mind but just for informational purposes. My decision
13 would be de novo without regard to any deference to what he
14 did. That didn't happen. I'm in the process of getting
15 that order put in place.

16 I think all of you knew that, but if not, one of
17 my staff attorneys is working on that with Judge Warren's
18 administrator. That's my usual way of doing these things.

19 MR. BROSNAHAN: Yes, your Honor.

20 THE COURT: Anything further on the motion to
21 strike?

22 MR. PURCELL: Well, I wanted to actually briefly
23 address the Prop 26 issue, which I omitted to discuss a
24 moment ago.

25 Counsel says that Prop 26 is irrelevant. It
26 wasn't in the Complaint. Of course, the Complaint was filed
27 in early 2010. Prop 26 wasn't passed until the end of 2010
28 during the election.

1 What Prop 26 does is it makes clear that, in fact,
2 Proposition 13 does apply to water rates. That was the
3 change in the law. So to the extent that they're taking
4 issue with our taking a different legal position, we're
5 taking a position that's consistent with California law
6 currently. There is little doubt under the Howard Jarvis
7 taxpayer's case that when the legislature passed -- sorry,
8 when the People passed Prop 26 and when that went into
9 effect, those rules applied to any collections of water
10 rates or taxes that followed the proposition actually going
11 into effect here. The proposition went into effect at the
12 start of 2011, and as we know, this case is about water
13 rates that were not collected, were not paid until 2011 and
14 this year.

15 So again, that's the significance of Prop 26 in
16 this case. It changed the law. It makes clear that Prop 13
17 does apply to water rates and particularly water rates that
18 were collected after Prop 26 went into effect in the
19 beginning of 2011.

20 THE COURT: Thank you.

21 MR. BROSNAHAN: I have ever so briefly in
22 sur-surrebuttal.

23 Prop 26 is not before your Honor because they
24 didn't plead it. It's not in the Second Amendment
25 Complaint. It's not an action item for the Court. It is
26 thrown into their brief. You heard counsel give his
27 opinion. On another day, maybe someone more erudite on
28 these matters than I, but I will give you the layperson's

1 opinion. I think it doesn't affect water rates, but that's
2 for another day. It's not before, your Honor.

3 THE COURT: How can anybody be more erudite than
4 you; a guy who reads 34,000 cases on a Saturday afternoon
5 while the Giants are playing baseball?

6 MR. BROSNAHAN: I did that for the very purpose of
7 impressing everybody in this room. I'm of an age where I'm
8 supposed to know how to do it. I was amazed that they came
9 out with it. Unless I got it wrong. I don't think I did.
10 I think it's right.

11 THE COURT: Well, you dazzled Mr. Kecker. I was
12 watching his face there.

13 MR. KEKER: The number was 39,000, your Honor, not
14 38.

15 THE COURT: That's because you were busy on
16 Sunday.

17 MR. BROSNAHAN: In any event, your Honor, I
18 request permission to withdraw from the lecturn.

19 THE COURT: You may.

20 (Off the record.)

21 THE COURT: Okay. Back on the record.

22 Thank you.

23 The rulings are as follows:

24 All demurrers are overruled. Neither the statute
25 of limitations nor the validating statute bar the
26 allegations in the Second Amendment Complaint.

27 Motion to Strike, granted in part, denied in part
28 as articulated on the record earlier.

1 I'm not going to chop up the Complaint in the
2 manner that the colorful examples submitted to me suggest
3 because to do so would render it less than useful as an
4 administrative tool regarding matters that are going to
5 require this Court's close attention in the very near
6 future, and it's not necessary to do that.

7 I will issue a discovery order later, but it has
8 nothing to do with the ruling on the Motion to Strike. It
9 will further clarify both the role of the discovery referee
10 and this Court and will provide emphasis on the appropriate
11 standard that I will be using going forward here. That
12 standard may be emerging as facts are developed. I don't
13 know.

14 I do want to take a look at the motion that I
15 could not hear today. But we will be considering such
16 concepts as if there is substantial evidence in the record
17 of appropriate administrative process and activity, and if
18 there is substantial evidence of, say, an improper motive,
19 what is the legal significance of that? I don't think there
20 are tens of thousands of cases on that point, but there are
21 certainly a Saturday's worth, if not more, on that point.

22 The role of this Court has, I believe, been the
23 subject of lots of appellate authority, and we will be
24 dealing with that as we move along.

25 Anything further for today?

26 MR. BROSNAHAN: No, your Honor.

27 MR. PURCELL: Not from us.

28 THE COURT: If anybody wants a written order, it

1 is not necessary. I have no intention of writing one. Then
2 the written order on the demurrers will be as simple as I
3 just articulated it, and the Motion to Strike granted in
4 part, denied in part as set forth on the record.

5 MR. BROSNAHAN: Does your Honor's ruling cover
6 Prop 13?

7 THE COURT: Yes.

8 MR. BROSNAHAN: Thank you.

9 THE COURT: Prop 13 -- thank you.

10 Prop 13, I think that the nature of the -- I can't
11 remember the term I used -- but the charge, the imposition,
12 seems to me to be material. The legal question -- and I
13 appreciate Mr. Brosnahan telling me about all the motions
14 we're going to have on that, but I don't get to make
15 decisions out of expediency -- we probably will need further
16 analysis on that, which, I believe, as a matter of the
17 Motion to Strike -- let's not forget the standards here --
18 implicates at least fact questions regarding the nature of
19 the charge involved here. That cannot be resolved on a
20 Motion to Strike.

21 It may very well be readily resolvable as a matter
22 of law and in appropriate context but not on the Motion to
23 Strike.

24 MR. KEKER: Your Honor, one other clarification.
25 I think you referred to the discovery order later. I take
26 it you mean an order that you will make after the August 3rd
27 hearing?

28 THE COURT: Maybe.

1 MR. KEKER: But not an order between now and the
2 August 3rd hearing when we were going to hear -- when we're
3 going to argue about discovery.

4 THE COURT: I'd be surprised if it came out before
5 then. What you just saw and you picked up on, of course,
6 was a judicial trick of not pinning myself down.

7 MR. KEKER: Well, we request you not pin yourself
8 down until after the August 3rd hearing. I hoped everything
9 would happen today. I understand that it's not, but we'd
10 like to be heard on August 3rd before you issue an order
11 about discovery.

12 THE COURT: No matter what I'm going to do
13 regarding an order or orders, my present thoughts are;
14 first, it's not going to be an inductive process. There
15 will be some standards and guidelines.

16 Secondly, the situation I articulated whereby
17 there's claimed proof of substantial evidence justifying the
18 administrative determination combined with proof of an
19 impermissible -- substantial evidence of an impermissible
20 administrative determination, what's the legal impact of
21 that?

22 I've done these things a lot. I'm not so brash --
23 well, I am -- but I'm not so brash that I think I know the
24 answer without seeing your briefing on this.

25 It might very well be the reason I don't want to
26 pin myself down that we can resolve that question and
27 sequence discovery. I haven't made up my mind, but look
28 first at the substantial evidence claim by the defendant,

1 Metropolitan, and then see as a matter of law, if there's
2 any further material as part of this Court's role. That is
3 one logical way of doing that.

4 I have to think this out a lot more, but that's
5 what I have in mind.

6 MR. KEKER: Thank you.

7 MR. BROSNAHAN: Thanks, your Honor.

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9 (Whereupon, the proceedings adjourned at
10 12:38 p.m.)
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1 State of California)
2 City and County of San Francisco)

3
4 I, Linda S. Forster, Pro Tem Reporter for Jan
5 Brown & Associates in the Superior Court of the State of
6 California, City and County of San Francisco, do hereby
7 certify:

8 That I was present at the time of the above
9 proceedings;

10 That I took down in machine shorthand notes of all
11 proceedings had and testimony given;

12 That I thereafter transcribed said shorthand notes
13 with the aid of a computer;

14 That the above and foregoing is a full, true, and
15 correct transcription of said shorthand notes, and a full,
16 true, and correct transcript of all proceedings had and
17 testimony taken;

18 That I am not a party to the action or related to
19 a party or counsel;

20 That I have no financial or other interest in the
21 outcome of the action.

22
23 Dated: July 6, 2012

24
25
26 

27 Linda S. Forster, CSR No. 13286